

93 ^d CONGRESS	}	HOUSE OF REPRESENTATIVES	{	REPORT
2d Session				No. 93-1310

LEGISLATIVE COUNSEL
FILE COPY

MAKING APPROPRIATIONS FOR HUD, SPACE, SCIENCE,
VETERANS

AUGUST 21, 1974.—Ordered to be printed

Mr. BOLAND, from the committee of conference,
submitted the following

CONFERENCE REPORT

[To accompany H.R. 15572]

The committee of conference on the disagreeing votes of the two Houses on the amendments of the Senate to the bill (H.R. 15572) "making appropriations for the Department of Housing and Urban Development; for space, science, veterans, and certain other independent executive agencies, boards, commissions, corporations, and offices for the fiscal year ending June 30, 1975, and for other purposes," having met, after full and free conference, have agreed to recommend and do recommend to their respective Houses as follows:

That the Senate recede from its amendments numbered 5, 8, 10, 11, 20, 30, 34, 35, 38, 41, 60, and 61.

That the House recede from its disagreement to the amendments of the Senate numbered 3, 9, 14, 22, 26, 27, 42, 43, 46, 48, 49, 50, 55, and 57, and agree to the same.

Amendment numbered 1:

That the House recede from its disagreement to the amendment of the Senate numbered 1, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$13,233,000; and the Senate agree to the same.

Amendment numbered 6:

That the House recede from its disagreement to the amendment of the Senate numbered 6, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$197,000,000; and the Senate agree to the same.

Amendment numbered 7:

That the House recede from its disagreement to the amendment of the Senate numbered 7, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$123,375,000; and the Senate agree to the same.

Amendment numbered 12:

That the House recede from its disagreement to the amendment of the Senate numbered 12, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$65,000,000; and the Senate agree to the same.

Amendment numbered 13:

That the House recede from its disagreement to the amendment of the Senate numbered 13, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$6,130,000; and the Senate agree to the same.

Amendment numbered 15:

That the House recede from its disagreement to the amendment of the Senate numbered 15, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$5,413,000; and the Senate agree to the same.

Amendment numbered 16:

That the House recede from its disagreement to the amendment of the Senate numbered 16, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$3,425,000; and the Senate agree to the same.

Amendment numbered 17:

That the House recede from its disagreement to the amendment of the Senate numbered 17, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$6,626,000; and the Senate agree to the same.

Amendment numbered 18:

That the House recede from its disagreement to the amendment of the Senate numbered 18, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$18,928,000; and the Senate agree to the same.

Amendment numbered 19:

That the House recede from its disagreement to the amendment of the Senate numbered 19, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$28,563,000; and the Senate agree to the same.

Amendment numbered 21:

That the House recede from its disagreement to the amendment of the Senate numbered 21, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$258,000; and the Senate agree to the same.

Amendment numbered 23:

That the House recede from its disagreement to the amendment of the Senate numbered 23, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$140,155,000; and the Senate agree to the same.

Amendment numbered 24:

That the House recede from its disagreement to the amendment of the Senate numbered 24, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$77,020,000; and the Senate agree to the same.

Amendment numbered 25:

That the House recede from its disagreement to the amendment of the Senate numbered 25, and agree to the same with an amendment, as follows:

In lieu of the sum named by said amendment insert \$1,940,000; and the Senate agree to the same.

Amendment numbered 31:

That the House recede from its disagreement to the amendment of the Senate numbered 31, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$661,500,000; and the Senate agree to the same.

Amendment numbered 33:

That the House recede from its disagreement to the amendment of the Senate numbered 33, and agree to the same with an amendment, as follows:

In lieu of the matter stricken and inserted by said amendment insert *more nor less*; and the Senate agree to the same.

Amendment numbered 36:

That the House recede from its disagreement to the amendment of the Senate numbered 36, and agree to the same with an amendment, as follows:

In lieu of the matter stricken and inserted by said amendment insert: *more nor less*; and the Senate agree to the same.

Amendment numbered 37:

That the House recede from its disagreement to the amendment of the Senate numbered 37, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$65,150,000; and the Senate agree to the same.

Amendment numbered 39:

That the House recede from its disagreement to the amendment of the Senate numbered 39, and agree to the same with an amendment, as follows:

In lieu of the matter stricken and inserted by said amendment insert *more nor less*; and the Senate agree to the same.

Amendment numbered 40:

That the House recede from its disagreement to the amendment of the Senate numbered 40, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$5,500,000; and the Senate agree to the same.

Amendment numbered 45:

That the House recede from its disagreement to the amendment of the Senate numbered 45, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$45,000,000; and the Senate agree to the same.

Amendment numbered 52:

That the House recede from its disagreement to the amendment of the Senate numbered 52, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$420,000,000; and the Senate agree to the same.

Amendment numbered 53:

That the House recede from its disagreement to the amendment of the Senate numbered 53, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$43,796,000; and the Senate agree to the same.

Amendment numbered 54:

That the House recede from its disagreement to the amendment of the Senate numbered 54, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$43,796,000; and the Senate agree to the same.

Amendment numbered 56:

That the House recede from its disagreement to the amendment of the Senate numbered 56, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$2,050,000; and the Senate agree to the same.

The committee of conference report in disagreement amendments numbered 2, 4, 28, 29, 32, 44, 47, 51, 58, and 59.

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E. A. CEDERBERG,

Managers on the Part of the House.

WILLIAM PROXMIRE,
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TED STEVENS,
MILTON R. YOUNG,

Managers on the Part of Senate.

JOINT EXPLANATORY STATEMENT OF THE COMMITTEE OF CONFERENCE

The managers on the part of the House and the Senate at the conference on the disagreeing votes of the two Houses on the amendments of the Senate to the bill (H.R. 15572) making appropriations for the Department of Housing and Urban Development; for space, science, veterans, and certain other independent executive agencies, boards, commissions, corporations, and offices for the fiscal year ending June 30, 1975, and for other purposes, submit the following joint statement to the House and the Senate in explanation of the effect of the action agreed upon by the managers and recommended in the accompanying report:

TITLE I.—DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

Amendment No. 1: Appropriates \$13,233,000 for salaries and expenses, housing production and mortgage credit programs, instead of \$14,340,000 as proposed by the House and \$12,125,000 as proposed by the Senate.

Amendment No. 2: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment to provide that no administrative funds may be used for the administration of the section 23 leasing program, unless the unused balance of contract authority under the section 236 program, or any replacement program, is also made available for commitment concurrent with any contract authority under the section 23 program, instead of the language proposed by the Senate.

The committee of conference is agreed that the action of the conferees is not meant to impede the section 23 program. The intent is to permit the department to utilize available resources, at the earliest date, to fill the need for low income housing to the extent other programs will not meet those needs.

The Secretary is expected to approve commitments of such available funds for new projects for the purpose contemplated by the Congress in enacting the Housing and Community Development Act of 1974, as indicated in the joint explanatory statement of the committee of conference accompanying S. 3066.

The conferees are also agreed that the provisions relating to operating cost subsidies in the new section 236 program authorized by the Housing and Community Development Act of 1974 shall not apply to the unused balances of outstanding contract authority that may be committed for new projects pursuant to this act.

The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

Amendment No. 3: Appropriates \$2,300,000,000 for housing payments as proposed by the Senate, instead of \$2,425,000,000 as proposed by the House.

Amendment No. 4: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur

in the Senate amendment with an amendment to insert language earmarking not less than \$450,000,000 for the payment of operating subsidies to local housing authorities. The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

The committee of conference agrees with the language contained in Senate report stating that the Housing Act of 1937 as amended by the Congress in 1970 allows payment of limited operating funds by housing authorities to support public housing tenant organizations. The committee of conference expects that operating subsidies appropriated in this act will be used to promote improved communication between tenants and management in public housing. Insofar as operating subsidies are used in this manner, the conferees expect the Secretary of HUD to exercise adequate budgetary and accountability safeguards to be imposed by local housing authorities or tenant organizations to insure that these funds will be used in a constructive manner.

Amendment No. 5: Appropriates \$23,400,000 for salaries and expenses, housing management programs as proposed by the House, instead of \$21,825,000 as proposed by the Senate.

Amendment No. 6: Appropriates \$197,000,000 for urban renewal programs, instead of \$200,000,000 as proposed by the House and \$194,000,000 as proposed by the Senate.

Amendment No. 7: Appropriates \$123,375,000 for model cities programs, instead of \$125,000,000 as proposed by the House and \$121,250,000 as proposed by the Senate.

Amendment No. 8: Restores language proposed by the House to earmark \$1,000,000 for rehabilitation and redevelopment of the DeKalb County, Tennessee, model cities area devastated by recent tornado damage.

Amendment No. 9: Deletes language proposed by the House to appropriate \$70,000,000 for the rehabilitation loan fund, as proposed by the Senate.

Amendment No. 10: Appropriates \$100,000,000 for comprehensive planning grants as proposed by the House, instead of \$106,700,000 as proposed by the Senate.

Amendment No. 11: Appropriates \$39,000,000 for salaries and expenses, community planning and development programs as proposed by the House, instead of \$37,830,000 as proposed by the Senate.

Amendment No. 12: Appropriates \$65,000,000 for research and technology, instead of \$60,000,000 as proposed by the House and \$67,900,000 as proposed by the Senate.

Amendment No. 13: Appropriates \$6,130,000 for salaries and expenses, policy development and research instead of \$5,000,000 as proposed by the House and \$6,130,400 as proposed by the Senate.

Amendment No. 14: Appropriates \$11,543,000 for fair housing and equal opportunity as proposed by the Senate, instead of \$10,900,000 as proposed by the House.

Amendment No. 15: Appropriates \$5,413,000 for general departmental management, instead of \$5,580,000 as proposed by the House and \$5,412,600 as proposed by the Senate.

Amendment No. 16: Appropriates \$3,425,000 for salaries and expenses, Office of General Counsel, instead of \$5,530,000 as proposed by the House and \$3,424,100 as proposed by the Senate.

Amendment No. 17: Appropriates \$6,626,000 for salaries and expenses, Office of Inspector General, instead of \$6,830,000 as proposed by the House and \$6,625,100 as proposed by the Senate.

Amendment No. 18: Appropriates \$18,928,000 for administration and staff services, instead of \$19,513,000 as proposed by the House and \$18,927,610 as proposed by the Senate.

Amendment No. 19: Appropriates \$28,563,000 for regional management and services, instead of \$29,446,000 as proposed by the House and \$28,562,620 as proposed by the Senate.

TITLE II.—SPACE, SCIENCE, VETERANS, AND CERTAIN OTHER INDEPENDENT AGENCIES

AMERICAN BATTLE MONUMENTS COMMISSION

Amendment No. 20: Appropriates \$4,512,000 for salaries and expenses as proposed by the House instead of \$4,376,640 as proposed by the Senate.

CEMETERIAL EXPENSES, ARMY

Amendment No. 21: Appropriates \$258,000 for salaries and expenses, instead of \$265,000 as proposed by the House and \$257,050 as proposed by the Senate.

NATIONAL AERONAUTICS AND SPACE ADMINISTRATION

Amendment No. 22: Appropriates \$2,326,580,000 for research and development as proposed by the Senate, instead of \$2,327,380,000 as proposed by the House. The committee of conference is agreed that not to exceed \$3,000,000 may be used for further planning for a Large Space Telescope, provided that consideration is given to substantial participation of other nations in a less expensive project to be launched at a later date. The committee of conference is also agreed that SEASAT may proceed within the funds made available under this appropriation.

Amendment No. 23: Appropriates \$140,155,000 for construction of facilities, instead of \$135,670,000 as proposed by the House and \$140,155,300 as proposed by the Senate.

Amendment No. 24: Designates \$77,020,000 for space shuttle facilities, instead of \$75,080,000 as proposed by the House and \$79,020,000 as proposed by the Senate.

Amendment No. 25: Inserts language proposed by the Senate, and earmarks \$1,940,000 for initiating construction of an Orbiter Horizontal Flight Test Facility, instead of \$3,940,000 as proposed by the Senate. The committee of conference is agreed that NASA is not to proceed with the hangar project until the Air Force and NASA agree on the total shuttle facilities plan required at Edwards.

Amendments Nos. 26 and 27: Retain language as proposed by the Senate earmarking \$4,880,000 for an addition to the Systems Development Laboratory.

The committee of conference urges the National Aeronautics and Space Administration to realign its activities among various installations so that there may be greater utilization of existing space before any new construction is undertaken.

Amendment No. 28: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the Senate amendment with an amendment transferring up to one-quarter of one percent of the funds between the research and development appropriation and the research and program management appropriation. The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

NATIONAL SCIENCE FOUNDATION

Amendment No. 29: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the Senate amendment authorizing not to exceed \$5,000 for official reception and representation expenses.

Amendment No. 30: Earmarks not to exceed \$35,900,000 for program development and management as proposed by the House, instead of \$36,500,000 as proposed by the Senate.

Amendment No. 31: Appropriates \$661,500,000 for salaries and expenses, instead of \$666,800,000 as proposed by the House and \$654,750,000 as proposed by the Senate.

Amendment No. 32: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment making funds available until June 30, 1976, instead of making funds available until expended as proposed by the Senate. The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

Amendments Nos. 33, 34, and 35: Earmark not more nor less than \$13,200,000 only for graduate student support, instead of not less than \$13,200,000 as proposed by the House and not more than \$12,700,000 as proposed by the Senate.

Amendments Nos. 36, 37, and 38: Earmark not more nor less than \$65,150,000 only for science education improvement, instead of not less than \$68,900,000 as proposed by the House and not more than \$61,400,000 as proposed by the Senate.

Amendments Nos. 39, 40, and 41: Earmark not more nor less than \$5,500,000 only for institutional improvement for science, instead of not less than \$8,000,000 as proposed by the House and not more than \$3,000,000 as proposed by the Senate.

Amendment No. 42: Earmarks not more than \$50,000,000 for Research Applied to National Needs as proposed by the Senate, instead of \$40,000,000 as proposed by the House.

Amendment No. 43: Appropriates \$4,850,000 in foreign currencies for scientific activities as proposed by the Senate, instead of \$5,000,000 as proposed by the House.

SECURITIES AND EXCHANGE COMMISSION

Amendment No. 44: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate limiting travel expenses to not to exceed \$1,200,000.

SELECTIVE SERVICE SYSTEM

Amendment No. 45: Appropriates \$45,000,000 for salaries and expenses, instead of \$46,463,000 as proposed by the House and \$51,345,000 as proposed by the Senate.

VETERANS ADMINISTRATION

Amendment No. 46: Appropriates \$7,283,000,000 for compensation and pensions as proposed by the Senate, instead of \$6,716,200,000 as proposed by the House.

Amendment No. 47: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate to appropriate \$8,750,000 for veterans insurance and indemnities.

Amendment No. 48: Appropriates \$3,187,644,000 for medical care as proposed by the Senate, instead of \$3,190,044,000 as proposed by the House.

Amendment No. 49: Appropriates \$89,000,000 for medical and prosthetic research as proposed by the Senate, instead of \$86,770,000 as proposed by the House.

Amendment No. 50: Deletes language proposed by the House to appropriate \$30,000,000 for assistance for health manpower training institutions as proposed by the Senate.

Amendment No. 51: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate authorizing not to exceed \$2,500 for official reception and representation expenses.

Amendment No. 52: Appropriates \$420,000,000 for general operating expenses, instead of \$388,130,000 as proposed by the House and \$428,842,000 as proposed by the Senate.

Amendment No. 53: Appropriates \$223,925,000 for construction, major projects, instead of \$230,850,000 as proposed by the House and \$223,924,500 as proposed by the Senate.

Amendment No. 54: Appropriates \$43,796,000 for construction, minor projects, instead of \$45,150,000 as proposed by the House and \$43,795,500 as proposed by the Senate.

Amendment No. 55: Appropriates \$9,700,000 for grants for construction of State extended care facilities as proposed by the Senate, instead of \$10,000,000 as proposed by the House.

Amendment No. 56: Appropriates \$2,050,000 for grants to the Republic of the Philippines, instead of \$2,100,000 as proposed by the House and \$2,037,000 as proposed by the Senate.

Amendment No. 57: Appropriates \$97,000 for the vocational rehabilitation revolving fund as proposed by the Senate, instead of \$100,000 as proposed by the House.

TITLE III.—CORPORATIONS

FEDERAL HOME LOAN BANK BOARD

Amendment No. 58: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate authorizing not to exceed \$1,000 for official reception and representation expenses.

Amendment No. 59: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate to provide necessary authority for the Board to assess charges and receive advances from other agencies and expand the dollar limitation for its proposed new headquarters

TITLE IV.—GENERAL PROVISIONS

Amendment No. 60: Deletes language proposed by the Senate relating to the use of passenger motor vehicles.

Amendment No. 61: Restores section number proposed by the House.

CONFERENCE TOTAL—WITH COMPARISONS

The total new budget (obligational) authority for the fiscal year 1975 recommended by the committee of conference, with comparisons to the fiscal year 1974 amounts, to the 1975 budget estimate, and to the House and Senate bills for 1975 follows:

	<i>Amounts</i>
New budget (obligational) authority, fiscal year 1974-----	\$20, 813, 036, 000
Budget estimates of new (obligational) authority (as amended), fiscal year 1975-----	21, 436, 813, 000
House bill, fiscal year 1975-----	20, 846, 332, 000
Senate bill, fiscal year 1975-----	21, 210, 718, 420
Conference agreement-----	21, 215, 812, 000
Conference agreement compared with:	
New budget (obligational) authority, fiscal year 1974----	+402, 776, 000
Budget estimates of new (obligational) authority (as amended), fiscal year 1975-----	-221, 001, 000
House bill, fiscal year 1975-----	+369, 480, 000
Senate bill, fiscal year 1975-----	+5, 093, 580

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Managers on the Part of the Senate.